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January 7, 2010

VIA E-FILING

Mr. Charles L.A. Terreni
Chief Clerk of the Commission
SC Public Service Commission
P. O. Drawer 11649
Columbia, SC 29211

RE: South Carolina Electric & Gas Company for Approval of Demand
Side Management Plan Including a Demand Side Management
Rate Rider and Portfolio of Energy Efficiency Programs
Docket No. 2009-261-E

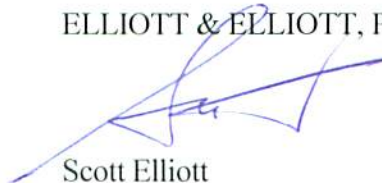
Dear Mr. Terreni:

Enclosed please find for filing the **Direct Testimony of Kevin W. O'Donnell** on behalf of the South Carolina Energy Users Committee ("SCEUC") in the above-captioned matter. By copy of this letter, I am serving all parties of record.

If you have questions, please do not hesitate to contact me.

Sincerely,

ELLIOTT & ELLIOTT, P.A.



Scott Elliott

SE/jcl

Enclosures

cc: All parties of record (w/Encl.)

Before the
South Carolina Public Service Commission

In Re: South Carolina Electric & Gas)	
Company's Request for Approval of Demand)	
Side Management Plan Including a Demand)	Docket No. 2009-261-E
Side Management Rate Rider and Portfolio)	
Of Energy Efficiency)	

Prepared Direct Testimony

of

Kevin W. O'Donnell, CFA

On Behalf of the

South Carolina Energy Users Committee (SCEUC)

January 7, 2010

**BEFORE THE SOUTH CAROLINA PUBLIC SERVICE
COMMISSION**

DOCKET NO. 2009-261-E

DIRECT TESTIMONY OF KEVIN W. O'DONNELL, CFA

1 **Q. PLEASE STATE YOUR NAME, POSITION, AND BUSINESS ADDRESS**
2 **FOR THE RECORD.**

3 A. My name is Kevin W. O'Donnell. I am President of Nova Energy Consultants,
4 Inc. My business address is 1350 Maynard Rd., Suite 101, Cary, North Carolina
5 27511.

6

7 **Q. ON WHOSE BEHALF ARE YOU PRESENTING TESTIMONY IN THIS**
8 **PROCEEDING?**

9 A. I am testifying on behalf of the South Carolina Energy Users Committee
10 (SCEUC), which is a trade association comprised of several large industrial
11 consumers, many of which take electric supply service from South Carolina
12 Electric & Gas.

13

14 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
15 **RELEVANT EMPLOYMENT EXPERIENCE.**

16 A. I have a Bachelor of Science in Civil Engineering from North Carolina State
17 University and a Master of Business Administration from the Florida State
18 University. I have worked in utility regulation since September 1984, when I
19 joined the Public Staff of the North Carolina Utilities Commission (NCUC). I left
20 the NCUC Public Staff in 1991 and have worked continuously in utility
21 consulting since that time, first with Booth & Associates, Inc. (until 1994), then as
22 Director of Retail Rates for the North Carolina Electric Membership Corporation

1 (1994-1995), and since then in my own consulting firm. I have been accepted as
2 an expert witness on rate of return, cost of capital, capital structure, and other
3 regulatory issues in general rate cases, fuel cost proceedings, and other
4 proceedings before the North Carolina Utilities Commission, the South Carolina
5 Public Service Commission (SC PSC), and the Florida Public Service
6 Commission (FL PSC). In 1996, I testified before the U.S. House of
7 Representatives, Committee on Commerce, and Subcommittee on Energy and
8 Power, concerning competition within the electric utility industry. Additional
9 details regarding my education and work experience are set forth in Appendix A
10 to my direct testimony.
11

12 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
13 **PROCEEDING?**

14 A. The purpose of my testimony in this case is to review the application of SCE&G
15 to impose a rate rider to fund energy efficiency (EE) and demand side
16 management (DSM) programs the Company now wishes to offer customers in its
17 service territory.
18

19 **Q. HOW IS YOUR TESTIMONY STRUCTURED?**

20 A. My testimony is structured as follows:

- 21 I. Description and Analysis of Company Proposed Commercial/Industrial
22 Energy Efficiency/Demand Side Management Plans and Associated
23 Funding;
- 24 II. Review of Company Requested Opt-Out Provision for Industrial
25 Consumers;
- 26 III. Impact of Proposed Rate Rider on SCE&G Industrial Sales;
- 27 IV. Summary of Recommendations
28
29

1 **I. DESCRIPTION AND ANALYSIS OF COMPANY PROPOSED**
2 **EE/DSM PLANS FOR COMMERCIAL AND INDUSTRIAL**
3 **CUSTOMERS**

4
5 **Q. PLEASE EXPLAIN THE LEGISLATION ON WHICH SCE&G HAS**
6 **BASED ITS APPLICATION IN THIS PROCEEDING.**

7 A. In its application in this proceeding, SCE&G cites S.C. Code Ann 58-37-20 as the
8 basis of its application. This code reads as follows:

9
10 The South Carolina Public Service Commission may adopt
11 procedures that encourage electrical utilities and public utilities
12 providing gas services subject to the jurisdiction of the commission
13 to invest in cost-effective energy efficient technologies and energy
14 conservation programs. If adopted, these procedures must:
15 provide incentives and cost recovery for energy suppliers and
16 distributors who invest in energy supply and end-use technologies
17 that are cost-effective, environmentally acceptable, and reduce
18 energy consumption or demand; allow energy suppliers and
19 distributors to recover costs and obtain a reasonable rate of return
20 on their investment in qualified demand-side management
21 programs sufficient to make these programs at least as financially
22 attractive as construction of new generating facilities; require the
23 Public Service Commission to establish rates and charges that
24 ensure that the net income of an electrical or gas utility regulated
25 by the commission after implementation of specific cost effective
26 energy conservation measures is at least as high as the net income
27 would have been if the energy conservation measures had not been
28 implemented. For purposes of this section only, the term
29 "demand-side activity" means a program conducted by an
30 electrical utility or public utility providing gas services for the
31 reduction or more efficient use of energy requirements of the
32 utility or its customers including, but not limited to, utility
33 transmission and distribution system efficiency, customer
34 conservation and efficiency, load management, cogeneration, and
35 renewable energy technologies.
36

1 As can be seen above, the legislation specifically requires that the procedures
2 adopted by the utility must meet the following three criteria:

- 3 • the procedures must be cost-effective;
- 4 • the procedures must be environmentally acceptable; and
- 5 • the procedures must reduce energy consumption or demand.

6
7 **Q. DO YOU BELIEVE THAT SCE&G'S APPLICATION IN THIS CASE**
8 **MEETS THESE THREE CRITERIA?**

9 A. No. In the current proceeding, SCE&G is not assuring the Commission that it
10 will attain any level of results in its proposed energy efficiency/demand side
11 management programs. In fact, SCE&G is specifically requesting that the
12 Commission not consider the results of its proposed programs when granting the
13 utility a level of profitability in this case. In his pre-filed testimony, Mr. Kenny
14 Jackson states:

15
16 Tying recovery of costs and incentive to pre-determined goals
17 injects uncertainty and a significant amount of administrative and
18 monitoring cost into the process.
19

20 SCE&G is thereby asking the Commission to approve projects where the utility
21 will not be required to meet any targets or benchmarks but yet gives the utility a
22 14% return on its equity investments. Without providing any level at all of
23 tangible and identifiable results from its proposed EE/DSM programs, it is
24 impossible for the proposed EE/DSM programs to be deemed to be cost-effective
25 or that the programs will actually reduce energy consumption or demand.

26
27 To meet the criteria of Section 58-37-20 requires the utilities to provide an
28 incentive for customers to reduce their energy or demand consumption. SCE&G's

1 proposal in this proceeding simply fails to provide any such incentive. In fact,
2 SCE&G's proposal only to promise its customers a review of their request for
3 payments after the customers have made the investments in EE/DSM is, if
4 anything, a disincentive.

5
6 The burden in this proceeding is upon SCE&G to show that it has met the
7 requirements of Section 58-37-20. By not tying its results to any quantifiable
8 EE/DSM savings figures, the Company is asking the Commission to ignore the
9 specific requirements of Section 58-37-20. In my opinion, the Company's request
10 in this proceeding should be rejected based on the fact that the SCE&G has
11 neither shown that the programs are cost-effective or will reduce energy
12 consumption or demand.

13
14 **Q. WHAT ARE THE TYPES OF PLANS THAT SCE&G IS PROPOSING IN**
15 **THIS PROCEEDING FOR IMPLEMENTATION TO COMMERCIAL**
16 **AND INDUSTRIAL CONSUMERS?**

17 **A.** For commercial and industrial consumers SEC&G is offering the following very
18 broad types of EE plans: prescriptive and custom.

19
20
21 **Q. PLEASE DESCRIBE THE PRESCRIPTIVE PLANS AS PROPOSED BY**
22 **THE COMPANY IN THE CURRENT APPLICATION.**

23 **A.** The prescriptive plans, which are essentially the low hanging fruit in energy
24 efficiency measures, involve high efficiency lighting, lighting controls, motors,
25 HVAC systems, and food service equipment. (p. 11 of Application). In its
26 application, the Company states that the program "will offer a simplified method
27 to make efficient purchase choices from an established list of common measures
28 without requiring complex analysis or participation rules." (p. 11 of Application)

1 The Company further states that customers can submit the incentive applications
2 only AFTER the energy efficiency measures/equipment have been installed.
3 Each application will be subjected to quality analysis/quality control reviews to
4 ensure that the customer submitted all the paperwork needed in its application as
5 well as to show that the incentive calculations are correct. To protect itself,
6 SCE&G will perform pre- and post-installation verifications on a sample of all
7 projects and for all projects over a specific size and cost limit.
8

9 **Q PLEASE DESCRIBE SCE&G'S PROPOSED CUSTOM PROGRAM.**

10 A. The custom program is targeted towards large commercial and industrial
11 customers that have potential large energy efficiency projects. Unlike the
12 prescriptive programs where customers must first complete the projects before
13 seeking reimbursement, custom projects involve a substantial review by the utility
14 ahead of time. In the custom programs, the commercial/industrial customer must
15 specify the details of the equipment to be replaced, the cost of the work to be
16 completed, the energy and demand savings expected from the project, nature of
17 the operations, and other information as deemed necessary by SCE&G. The utility
18 will then "assess the likelihood that the customer will make the improvements
19 even in the absence of an incentive from SCE&G" to determine if it should assist
20 the industrial consumer with the energy efficiency program (p. 12 of Application).
21

22 **Q. DO YOU BELIEVE THAT COMMERCIAL AND INDUSTRIAL**
23 **CONSUMERS WILL BE ENCOURAGED TO CONSERVE ENERGY IN**
24 **RESPONSE TO THE COMPANY'S PROPOSED EE/DSM PROGRAMS?**

25 A. No. In the case of the prescriptive measures, SCE&G proposes to force
26 customers to first make the investment and then, in the future, request repayment
27 from the utility for possible recovery of some of the investment. Without a doubt,
28 all of the risk in this matter lies with the commercial/industrial customer as there
29 is no guarantee at all that, even after the commercial/industrial customer makes

1 the EE/DSM investment, they will receive any funds from SCE&G. With the risk
2 parameters so one-sided, the proposed SCE&G EE/DSM program is destined to
3 fail.

4
5 The custom programs will offer a payment up front to consumers interested in
6 participating in the EE/DSM program. However, the custom program also
7 requires, at the outset of the project, the commercial/industrial customer to submit
8 numerous calculations and supporting paperwork so that SCE&G can validate the
9 energy savings and calculations and then "assess the likelihood" (p. 12 of
10 Application) that such energy improvements will be made in the absence of any
11 Company provided incentives. SCE&G will then provide only so much funding
12 that the utility, in its own opinion, deems is "crucial in the customer's decision to
13 make the improvements". In my opinion, SCE&G's decision to offer only an
14 amount of money the utility decides is necessary for the project to move forward
15 will create a contentious relationship with manufacturers from the very start of the
16 project thereby poisoning any realistic chances of obtaining any meaningful
17 energy savings from commercial/industrial consumers.

18
19 **Q. IS THE COMPANY'S PROPOSED DISTRIBUTION OF INCENTIVE**
20 **FUNDS FOR PRESCRIPTIVE MEASURES JUST AND REASONABLE**
21 **TO INDUSTRIAL CONSUMERS?**

22 **A.** No. As described by the Company in its application, the commercial/industrial
23 consumer will be required to install the energy efficiency/demand side
24 management equipment before it can even apply for incentive funding to assist in
25 the capital investment of the project. In other words, the commercial/industrial
26 consumer must put its money up before SCE&G will receive the industrial's
27 application for reimbursement. As such, the industrial is at risk of getting rejected,
28 either partially or totally, for a project in which it has already invested. The risk

1 to SCE&G, on the other hand, is non-existent as it only pays the incentive after-
2 the-fact.

3
4 **Q. HOW DO YOU SUGGEST THAT THE RISKS INHERENT IN THESE**
5 **PRESCRIPTIVE PROJECTS BE MORE EQUITABLY SHARED**
6 **BETWEEN SCE&G AND ITS CUSTOMERS?**

7 A. If and when the Commission approves an application for EE/DSM programs,
8 SCE&G should be required to fund the out-of-pocket expenses for these
9 prescriptive programs before the customer invests its funds in EE/DSM-type
10 equipment. By doing so, SCE&G and its customers will both have an incentive to
11 complete the project and maximize the energy efficiency savings that can be
12 derived from the project. To minimize risk of failure to perform, SCE&G can
13 enter into contractual agreements with customers interested in prescriptive
14 projects.

15
16 **Q. HOW MUCH ENERGY DOES SCE&G EXPECT TO SAVE FROM THE**
17 **COMMERCIAL/INDUSTRIAL PRESCRIPTIVE AND CUSTOM**
18 **ENERGY EFFICIENCY PROJECTS?**

19 A. SCE&G estimates that it can generate savings of over 45,000 MWHs from the
20 commercial and industrial sector in the first year of the program. The total
21 estimated savings from the residential class in year one is roughly 57,000 MWHs.

22
23 In year two of the program, SCE&G estimates that it can save over 119,000
24 MWHs from the commercial and industrial classes and roughly 104,000 MWHs
25 from the residential class.

26
27 In year three, the utility estimates that it can save over 193,000 MWHs from
28 commercial and industrial consumers versus about 173,000 MWHs for the
29 residential class.

1

2 **Q. WHAT IS THE SIGNIFICANCE OF THE LARGE CONTRIBUTION OF**
3 **THE COMMERCIAL AND INDUSTRIAL CLASSES TO THE ENERGY**
4 **SAVINGS ESTIMATED BY SCE&G IN THIS PROCEEDING?**

5 **A.** As I will discuss later in this testimony, industrial consumers have already taken
6 steps to reduce energy consumption as a cost savings measure. If SCE&G is going
7 to squeeze any further EE/DSM savings from the commercial/industrial
8 consumers, the utility must offer meaningful incentives to reduce energy
9 consumption.

10

11 For SCE&G to rely so heavily on its industrial consumers to produce energy
12 savings in this EE/DSM filing sets up its program for failure when customers do
13 not accept the proposals offered by the Company herein. If such a situation
14 occurs, the Company will be collecting a rate rider, which includes a 14% profit
15 margin, from its customer base and not make any sizable investments in EE/DSM
16 projects.

17

18 **Q. WHAT IS THE MAXIMUM AMOUNT OF MONEY THAT AN**
19 **INDUSTRIAL OR COMMERCIAL CUSTOMER CAN RECEIVE ONCE**
20 **SCE&G HAS DETERMINED THE MANUFACTURER'S INVESTMENT**
21 **IN EE/DSM WAS REASONABLE.**

22 **A.** The maximum amount which a customer can receive from SCE&G in its
23 EE/DSM programs is \$25,000.

24

25 **Q. DO YOU BELIEVE \$25,000 IS A SUFFICIENT AMOUNT TO**
26 **ENCOURAGE LARGE COMMERCIAL AND INDUSTRIAL**
27 **CONSUMERS TO INVEST IN EQUIPMENT NEEDED TO PRODUCE**
28 **MEANINGFUL ENERGY EFFICIENCY OR DEMAND SIDE**
29 **MANAGEMENT SAVINGS?**

1 A. No.. \$25,000 is a lot of money to a residential consumer, but it is not a lot of
2 money to a large commercial or industrial customer for which such EE/DSM
3 investments may easily run into the hundreds of thousands of dollars.
4

5 **Q. DO YOU BELIEVE THE COMPANY'S REQUEST FOR A 3% RISK**
6 **PREMIUM IS WARRANTED IN LIGHT OF THE LANGUAGE OF S.C.**
7 **CODE 58-37-20?**

8 A. No. The language cited in S.C. Code 58-37-20 specifically cites the ability of
9 SCE&G to earn a return comparable to the return that the utility could earn if the
10 utility were to build a new generating unit. The current allowed return on equity
11 for SCE&G is 11.0%, which is the return that the utility can earn on generating
12 plant investments. S.C. Code 58-37-20 does not give the utility the right to charge
13 a premium. In fact, the statute specifically ties the return SCE&G can earn on the
14 EE/DSM projects to its allowed return on equity and not a hypothetical premium.
15

16 **Q. WHAT ARE THE REASONS PUT FORTH BY THE COMPANY TO**
17 **SUPPORT ITS REQUESTED RETURN ON EQUITY PREMIUM FOR**
18 **DSM ACTIVITIES?**

19 A. The Company sponsored the testimony of Mr. Scott D. Wilson in this case to help
20 support its request for the 3% risk premium adder that it seeks in the case. In his
21 testimony, Mr. Wilson states that the 3% return on equity incentive "serves
22 reasonably to encourage the Company to make DSM investments, and avoids
23 penalizing the Company for making such investments, consistent with South
24 Carolina law." (p. 11 of pre-filed testimony).
25

26 Mr. Wilson has misread S.C. Code 58-37-20. The statute does not allow for the
27 implementation of a premium as supported by Mr. Wilson. The specific language
28 of the legislation allows the utility to earn a return comparable to what it could
29 earn by investing in generation assets. Hence, there is no way that SCE&G can be

1 "penalized" as cited by Mr. Wilson. Indeed, it will be the captive customers of
2 SCE&G that will be penalized by SCE&G if the Commission grants the utility
3 what it is seeking in this application.
4

5 Company Witness Kenneth Jackson opines in his testimony that the utility should
6 be allowed the 3% premium because DSM costs will be recovered over a much
7 shorter time period (5 years) than recovery of generation assets that occur over a
8 30+ year time horizon (p. 10 of pre-filed testimony). However, the shorter time
9 associated with cost recovery mandates that the Company should be allowed a
10 lower, not greater, return on investment in DSM activities. The shorter cost
11 recovery time horizon for DSM activities lowers the risk for these projects. The
12 lower risk translates in a lower return on equity, not higher as Mr. Jackson so
13 requests.
14

15 Another reason Mr. Jackson cites in support of the 3% return on equity adder is
16 that the adder proposed in this case is simple to understand and "does not require
17 complicated administrative determinations or studies, as would be necessary for
18 other types of DSM incentives such as predetermined goals or targets" (p. 10 of
19 pre-filed testimony). While I agree with Mr. Jackson's call for simplicity, I do
20 not believe it is reason alone to require consumers to pay higher rates to support
21 SCE&G's investments in demand side management programs.
22

23 **Q. WHAT ARE THE RISKS THAT SCE&G IS ASSUMING AS PART OF ITS**
24 **PROPOSED DSM ACTIVITIES?**

25 A. Such a high rate of return for little-to-no risk conflicts with the basic tenant of
26 finance that low risk equates to low returns. I do not believe the Commission
27 should grant SCE&G an excessive return on equity without setting specific
28 benchmark goals for the utility.
29

1 For the foregoing reasons, SCE&G's application in this proceeding should be
2 denied.
3

II. REVIEW OF OPT-OUT PROVISION

Q. PLEASE DESCRIBE YOUR UNDERSTANDING OF HOW THE OPT-OUT PROVISION WILL OPERATE IF THE COMPANY'S APPLICATION IS APPROVED.

A. The requirements that would allow a commercial or industrial customer to opt-out of the rate riders as proposed in this proceeding are quite daunting and cumbersome. First of all, the load size of the customer at a single location must be at least 3500 kW. If a customer has two non-contiguous sites, the load size threshold rises to 6000 kW. This large size requirement will force all but a few industrial customers to participate in SCE&G EE/DSM program and pay the rider as requested by the utility in this proceeding.

If a customer is large enough to meet the above minimum threshold requirements, it must certify in writing that it has performed an energy audit within the past three years and is taking actions that will produce energy and demand savings equivalent to what SCE&G believes will occur under the Company's EE/DSM program. It is inherent in the understanding of the proposed action in this filing that SCE&G would be the sole judge as to whether or not the industrial customer seeking the opt-out is implementing programs that would produce savings equivalent to the estimated SCE&G's EE/DSM energy savings.

The reductions cited by the industrial seeking to opt-out of the EE/DSM programs cannot include any reduction in usage due to on-site generation, co-generation, plant shut downs, a reduction in the normal usage of facilities, shifting production to another site, or "any other" reduction not associated with the result of the energy efficiency projects.

1 The Company's proposed restrictive opt-out provisions are grossly inequitable to
2 commercial/industrial consumers and should be denied by the Commission. My
3 recommendation is that all industrial consumers, the definition of which is
4 classified as a "manufacturing industry" by the Standard Industrial Classification
5 Manual, be allowed to opt-out of SCE&G's EE/DSM program by sending a letter
6 to the utility stating that it has implemented or plans to implement, alternative
7 EE/DSM measures.
8

9 **Q. WHY DOES THE COMPANY SEEK SUCH RESTRICTIVE OPT-OUT**
10 **PROVISIONS FOR COMMERCIAL AND INDUSTRIAL CUSTOMERS**
11 **AS PART OF THIS APPLICATION?**

12 **A.** According to Company Witness Jackson, SCE&G believes that these opt-out
13 provisions are necessary so that "the DSM costs that they (commercial and
14 industrial consumers) avoid are shifted to the customers that remain subject to the
15 rider." In my opinion, this statement belies the real reason for the restrictive opt-
16 out provisions that are a part of this application.
17

18 **Q. IN YOUR OPINION, WHAT IS THE REAL REASON THAT THE**
19 **COMPANY IS SEEKING THESE RESTRICTIVE OPT-OUT**
20 **PROVISIONS?**

21 **A.** The Company wants few customers to opt-out of its EE/DSM programs so that it
22 can maximize its own profits associated with this initiative.
23

24 SCE&G has requested a 3% adder to be placed on top of its current allowed
25 return on equity of 11%. As such, the utility is herein seeking Commission
26 approval for programs in which it will earn substantially more money on its
27 investments than it can earn from normal utility operations. Hence, the utility has
28 an incentive to force as many customers as possible to pay for the rate rider from
29 which it can generate profits as much as a 14% return on equity. As I have

1 discussed previously, SCE&G's application will not reduce energy consumption,
2 but it will produce significant profits for the utility.
3

4 **Q. HOW ENERGY CONSCIOUS ARE INDUSTRIAL CONSUMERS?**

5 A Manufacturers today have been operating in international competitive markets for
6 many years. As a result of this intense competition, manufacturers have been
7 forced to become very aware of their energy consumption, as well as every other
8 operating cost. There are very little, if any, stones unturned in today's
9 manufacturing environment. Cost containment is an ongoing and constant
10 process required for sheer survival. Unlike utilities that have captive markets,
11 manufacturers that do not contain their costs will soon find their market share
12 evaporate and/or their factory jobs shipped overseas where labor is cheap and
13 abundant.
14
15

16 **Q. DO YOU BELIEVE THAT INDUSTRIAL CONSUMERS NEED ANY**
17 **ADDITIONAL ENCOURAGEMENT OR INCENTIVE TO ENGAGE IN**
18 **EE/DSM ACTIVITIES IN ORDER TO BE ALLOWED TO OPT-OUT OF**
19 **THE COMPANY'S PROPOSALS IN THIS CASE?**

20 A. The Company's misconception in this case is that it apparently believes that
21 manufacturers in South Carolina are not constantly examining ways to cut costs
22 and preserve jobs in the state. Such a presumption is simply wrong.
23

24 Intense competition has forced manufacturers to actively seek every possible way
25 to cut costs and stay in business. It is very likely that manufacturers have already
26 implemented energy efficiency measures that have created ongoing energy
27 efficiency savings that may easily eclipse anything that SCE&G is proposing in
28 the current application. If manufacturers are now forced to participate in
29 SCE&G's EE/DSM programs after they have already completed past energy

1 efficiency projects, they will essentially be "double-dipped" on energy efficiency
2 costs.

3
4 **Q. PLEASE EXPLAIN HOW MANUFACTURERS WILL BE "DOUBLE**
5 **DIPPED" BY SCE&G'S PROPOSALS IN THIS CASE.**

6 A. An industrial consumer that is still operating today has already reviewed its
7 operating costs in-detail and implemented economically viable energy efficiency
8 projects. Hence, these customers have already incurred substantial costs to be as
9 energy efficient as is economically justified.

10
11 If SCE&G is successful in its request in this proceeding, the manufacturers that
12 invested in past energy efficiency projects will be required to pay for energy
13 efficiency projects for other customers, some of them against whom they may
14 actually be competing. In essence, industrials that have already completed energy
15 efficiency projects have reduced SCE&G's load in the past and, as a result,
16 subsidized customers in the past and will, once again, subsidize other SCE&G
17 customers that, heretofore, have not completed any energy efficiency projects.

18
19 **Q. WHAT OTHER DETAILS WITHIN THE COMPANY'S OPT-OUT**
20 **PROVISION DO YOU FIND OBJECTIONABLE?**

21 A. SCE&G's attempt to isolate energy efficiency savings by eliminating plant
22 closings, cogeneration activities, and slowdowns is certainly understandable.
23 However, this attempt to isolate energy efficiency may inadvertently negate some
24 industrial activities that may, by their nature, maximize energy efficiency for the
25 entire plant. An example would be a plant expansion that produces waste heat as a
26 byproduct that, in turn, can be used in the production of electricity that would
27 decrease the consumption of the manufacturer. Given the details as outlined by
28 the Company in its application, the above scenario would be deemed to be in

1 violation of the strict guidelines of the opt-out provision as requested by the
2 Company it is application.

3
4 As proposed in its application, the SCE&G proposal may result in less energy
5 efficiency than is sought by the Company due to the lack of foresight by the
6 Company in the derivation of the proposed tariff.

7
8 The language of SCE&G's opt-out provision creates a tremendous conflict of
9 interest for the utility and is bound to create a highly contentious atmosphere
10 between itself and its customers. If this program is approved by the Commission,
11 the PSC may soon get flooded with complaints from manufacturers that are at
12 odds with the Company on the opt-out issue.

13
14 **Q. PLEASE EXPLAIN WHY YOU BELIEVE THE COMPANY'S OPT-OUT**
15 **PROPOSALS CREATE A CONFLICT OF INTEREST FOR THE**
16 **COMPANY IN ITS RELATIONS WITH ITS CUSTOMERS.**

17 **A.** SCE&G is proposing in this case that manufacturers submit certified letters to the
18 utility showing that its ongoing energy efficiency activities produce results equal
19 to the estimated SCE&G energy efficiency programs. However, SCE&G is
20 seeking to earn a profit incentive on its own EE/DSM programs. By being the sole
21 judge of the energy efficiency activities of its customers, the Company has an
22 incentive to deny opt-out requests of manufacturing customers so that it can
23 maximize its own profits via its EE/DSM tariff. This proposal of the Company to
24 be the sole judge on the issue of the opt-out creates a tremendous conflict of
25 interest that, in my opinion, should not be allowed by the Commission.

26
27 **Q. WHAT CHANGES DO YOU PROPOSE WITHIN THE OPT-OUT**
28 **PROVISIONS SOUGHT BY SCE&G IN THIS PROCEEDING?**

1 A. The timing of SCE&G's proposals in this case simply could not have been worse.
2 The Commission is well aware of the fact that the entire country is in the midst of
3 a terrible economic recession. This proposed rate rider by SCE&G is a new
4 expense to manufacturers at a time when South Carolina manufacturers are
5 struggling to keep their doors open and South Carolinians employed.

6
7 In addition, the Company's application in the current proceeding is the first of
8 four rate proceedings involving SCE&G in 2010. In addition to this EE/DSM
9 application, the Company is expected to file a fuel case, a rate case, and a revised
10 rate proceeding under the Base Load Review Act (BLRA) in 2010. SCE&G
11 ratepayers are simply overloaded with the many rate requests of SCE&G in 2010
12 and should not be asked to pay increased rates for ineffective EE/DSM programs.

13
14 My recommendation to this Commission is that manufacturers, as I have defined
15 previously, be allowed to opt-out of the SCE&G's EE/DSM programs and
16 associated rate riders by sending the Company a simple letter stating that it wishes
17 to opt-out of the DSM programs. Manufacturers should not be burdened with the
18 extra task of proving to the utility that its energy efficiency measures produce
19 results satisfactory to SCE&G which, as previously discussed, has an economic
20 incentive to deny the manufacturer's request to opt-out.

21
22 Q. **HAVE ANY OTHER SOUTH CAROLINA UTILITIES AGREED TO**
23 **ALLOW ITS CUSTOMERS TO OPT-OUT OF UTILITY SPONSORED**
24 **ENERGY EFFICIENCY/DEMAND SIDE MANAGEMENT PROGRAMS?**

25 A. Yes. Progress Energy (PEC) has also implemented an energy efficiency program
26 that gives manufacturers the right to opt-out. With PEC, all the manufacturer must
27 do to be in compliance is send the utility a letter stating its desire to opt-out of the
28 energy efficiency/demand side management programs. Below is a question and

1 answer statement from the Progress Energy website that discusses PEC's position
2 on the opt-out issue:

3
4 **My company has already made, or is planning to make, a**
5 **number of energy efficiency improvements at our facility. Do**
6 **we have to share in paying for the new DSM/EE programs**
7 **being offered by PEC?**

8
9 South Carolina

10
11 Your facility may be eligible to avoid these charges. Progress
12 Energy has proposed that industrial accounts, of any size, and large
13 commercial accounts, which use more than 1 million kWh's in the
14 prior calendar year, may elect to opt out of participating in the
15 DSM/EE programs and avoid paying the charges if, at their own
16 expense, they have implemented in the past or plan to implement
17 in the future, alternative DSM/EE measures in accordance with
18 stated, quantifiable goals. For purposes of applying this option, a
19 customer is defined to be a metered account billed under a single
20 application of a Company rate tariff. For commercial accounts,
21 once one account meets the opt-out eligibility requirement, all
22 other accounts billed to the same entity with lesser annual usage
23 located on the same or contiguous property are also eligible to opt-
24 out.

25
26 Progress Energy's website goes further and provides direct instructions to
27 manufacturers about exactly how to opt-out of the energy efficiency/demand side
28 management programs. Below are two questions and answers from the PEC
29 website that provide customers with details on how to opt-out.

30
31 **What do I have to do to opt out?**

32
33 Customers must notify their electric utility in writing of their
34 request to opt out of participating in the DSM/EE programs and
35 provide a list of the specific eligible customer account numbers.
36 The written request must state that the account(s), at their own
37 expense, have either implemented in the past or plan to implement
38 in the future, alternative DSM/EE measures in accordance with
39 stated, quantifiable goals.

1
2
3 **Can I opt out now and then decide later to participate in one of**
4 **PEC's DSM/EE programs?**

5
6 Yes. A customer who initially opts out may subsequently elect to
7 participate in one or more specific new DSM/EE programs being
8 offered by PEC. However, any customer who elects to participate
9 in a new DSM/EE program loses the right to be exempt from
10 payment of the DSM/EE charges for ten years.

11
12 **Where do I send my request to opt out?**

13
14 An opt out letter template is provided for your convenience on this
15 web site. You may download this template or print and complete
16 the template form. The completed letter should be signed by a
17 person in your company who has the authority to execute contracts
18 and then mailed to the following address:

19
20
21 Progress Energy Carolinas, Inc.
22 CSC - CIGS Team
23 PO Box 1771
24 Raleigh, NC 27602

25
26 Source: [http://progress-](http://progress-energy.com/custservice/carcig/dsmoptout/dsm_optoutfaq.asp#b3)
27 [energy.com/custservice/carcig/dsmoptout/dsm_optoutfaq.asp#b3](http://progress-energy.com/custservice/carcig/dsmoptout/dsm_optoutfaq.asp#b3)
28

29 **Q. CAN YOU PROVIDE A COPY OF THE SAMPLE LETTER NOTED ON**
30 **THE PROGRESS ENERGY WEBSITE FOR MANUFACTURER THAT**
31 **WISH TO OPT-OUT OF COMPANY SPONSORED EE/DSM**
32 **PROGRAMS?**

33 **A.** Yes. Attached in Appendix B is the sample opt-out letter found on PEC's website
34 for use by its customers to notify the utility of the manufacturer's wish to opt-out
35 of the PEC EE/DSM programs. As can be seen in this sample opt-out letter, the
36 manufacturer needs only to notify the utility that it has implemented or will
37 implement energy efficiency or demand side management measures and then
38 request the opt-out.

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Q. WHAT IS DUKE ENERGY'S POSITION ON THE MATTER OF ALLOWING INDUSTRIAL CONSUMERS TO OPT-OUT OF EE/DSM PROGRAMS?

A. In the recent settlement between Duke, the Office of Regulatory Staff (ORS), SCEUC, and the Southern Environmental Law Center, Duke Energy agreed to allow industrial consumers to opt-out of the utility's proposed energy efficiency/demand side management program, which is called "Save-A-Watt" (SAW), if the industrial has already implemented its own energy efficiency programs. The settlement in the case contains the following opt-out language:

The Parties agree that all industrial customers (as defined in the subparagraph below) of the Company may elect to opt out of the energy efficiency component of Rider EE on an annual basis during a two month enrollment period to commence January 1 of each year and conclude on March 1 of each year. For purposes of the initial opt-out period for energy efficiency programs, the opt out period shall commence upon issuance of the Commission's order in this docket and conclude sixty days thereafter. Further, the Parties agree that all industrial customers may opt out of the demand-side management component of Rider EE upon a one-time election for the four year energy efficiency plan made within sixty days of the Commission's order in this docket. The rider charge applicable to energy efficiency programs and/or demand-side management programs will not be applied for customers qualified to opt out of the programs. To qualify to opt out, the customer must:

- a) Certify or attest to the Company that it has performed or had performed for it an energy audit or analysis within the three year period preceding the opt out request and has implemented or has plans for implementing the cost-effective energy efficiency measures recommended in that audit or analysis; and
- b) Be served under an electric service agreement where the establishment is classified as a "manufacturing industry" by the Standard Industrial Classification Manual published by

1 the United States Government, and where more than 50%
2 of the electric energy consumption of such establishment is
3 used for its manufacturing processes.
4

5
6 **Q. ARE YOU AWARE OF OTHER STATES WHERE MANUFACTURERS**
7 **CAN OPT-OUT OF EE/DSM PROGRAMS WITHOUT ALL THE**
8 **REQUIREMENTS AS PROPOSED IN THIS CASE BY SCE&G?**

9 **A.** Yes. In 2007 North Carolina passed legislation mandating a renewable energy
10 portfolio standard (REPS) that also gave utilities the opportunity to implement
11 EE/DSM programs. However, the North Carolina legislation specifically gave
12 manufacturers the right to opt-out of utility sponsored EE/DSM activities if the
13 manufacturer has already implemented energy efficiency programs or will do so
14 in the future.

15
16 Unlike what SCE&G is proposing in this case, the North Carolina legislation does
17 not create a conflict of interest for the utility by allowing it to be the sole
18 determinant of whether or not the manufacturer can opt-out of the utility profit-
19 driven EE/DSM activities.

20

1
2 **III. IMPACT OF PROPOSED RATE RIDER ON SCE&G**
3 **INDUSTRIAL SALES**
4

5 **Q. HOW HAVE SCE&G INDUSTRIAL SALES CHANGED IN THE LAST**
6 **YEAR?**

7 A. According to SCANA's third quarter earnings, sales to industrial customers
8 dropped 15.8% for nine months ending Sept. 30, 2009 versus the nine-month
9 period ending Sept. 30, 2008. Such a drop in industrial sales is not surprising
10 given the poor economy in 2009. However, SCE&G should take notice that
11 adding more costs to industrial consumers at the present time could cause
12 irreparable harm to the utility's long-term earnings growth, as well as the long-
13 term unemployment rate in South Carolina.
14

15 **Q. PLEASE EXPLAIN THE ROLE OF MANUFACTURING IN THE SOUTH**
16 **CAROLINA ECONOMY.**

17 A. Although manufacturing activity has declined in recent years, manufacturing is
18 still one of the primary economic engines for South Carolina. In fact, according to
19 the Dec. 9, 2009 edition of the *Columbia Regional Business Report*,
20 manufacturing contributes the following to the South Carolina economy:
21

- 22 • manufacturing employs 15% of all South Carolina workers;
- 23 • manufacturing pays an average wage in South Carolina of \$46,192, which
- 24 is 27% above the state wide average wage rate;
- 25 • manufacturers pay 13% of all property taxes in the state; and
- 26 • total direct and indirect impacts of manufacturing amount to \$141 billion
- 27 on an annual basis.

1 Within the article, Mr. Robert M. Hitt of the South Carolina Manufacturers
2 Alliance makes the following statement:

3 Manufacturing still matters in South Carolina...It will remain well
4 into the future, but only if we recognize its value and promise and
5 are willing to provide the competitive environment and tools
6 necessary for manufacturers to flourish in today's fast-paced and
7 ever-changing world.

8
9 With all that manufacturing has to offer and its critical role in our
10 economy, it is imperative that state leaders, policymakers, media,
11 and the public understand its benefit and the impact of our
12 collective decision-making and perceptions on its future here.

13
14 A complete copy of this article from the *Columbia Regional Business*
15 *Report* can be seen in Appendix C.

16
17 Imposing a rate rider is the polar opposite of the competitive environment and
18 needed tools as noted by Mr. Hitt in the quote above. Manufacturers are a vital
19 part of the South Carolina economy. SCE&G should not harm South Carolina and
20 its citizens by forcing manufacturers to pay a rate rider for projects that
21 manufacturers, themselves, have already invested in for many years. If for no
22 other reason but for the sake of its own earnings, SCE&G would be wise to follow
23 the advice of Mr. Hitt and create a competitive environment for manufacturers by
24 dropping its request to create an energy efficiency/demand side management rate
25 rider that, in reality, will do nothing but provide additional temporary earnings for
26 the utility at the expense of manufacturers, manufacturing employees, and the
27 economy of South Carolina.

1

2 **IV. RECOMMENDATIONS**

3 **Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS IN THIS**
4 **PROCEEDING.**

5 A. My first and foremost recommendation is that the Commission deny SCE&G's
6 application as it pertains to industrial and commercial consumers. To be fair to
7 SCE&G, I also recommend that it be allowed to resubmit its EE/DSM plan such
8 that it is redesigned to produce verifiable results as required by S.C. Code Ann
9 58-37-20. In the alternative, if the Commission accepts the SCE&G application in
10 regard to EE/DSM measures, I believe the Commission should require the utility
11 to help fund the energy efficiency and demand side management programs with
12 payments to the customers prior to the start of the energy efficiency project as a
13 real incentive. Moreover, the Commission should eliminate any discretion
14 SCE&G has to decline an EE/DSM application that is otherwise likely to result in
15 energy conservation or demand reduction.

16
17 I further recommend that the 3% adder sought by the Company in this proceeding
18 be disallowed as it is, in my opinion, in direct violation of S.C. Code 58-37-20.
19 Nothing in the statute allows for the 3% adder sought by the Company in this
20 proceeding. Furthermore, all the reasons cited by the Company in support of the
21 return on equity adder are actually reasons for the Commission to grant the utility
22 a return on equity lower than the return it can earn on generation investments. The
23 fact that SCE&G is requesting the Commission not to require the utility to
24 produce any quantifiable results militates in favor of a ROE of less than 11%. As I
25 have shown in my testimony, the Company's proposal in this case to grant
26 EE/DSM funds to commercial/industrial consumers after-the-fact is actually a
27 disincentive to customers that may be interested in the EE/DSM programs. Such a
28 disincentive will severely restrict the potential of the proposed EE/DSM savings.

1 My recommendation is that the Commission reject SCE&G's request for a 3%
2 return on equity premium in this case.

3
4 Lastly, the Commission should not grant SCE&G all the restrictive details it seeks
5 in its opt-out provisions. The Company has a clear conflict of interest in being the
6 sole judge as to whether or not an industrial consumer should be allowed to opt-
7 out of the Company-sponsored DSM programs. Manufacturers simply do not
8 need an extra cost burden from its electric utility at a time when they are
9 struggling to come out of the worst economic period in over half a century.
10 SCE&G's proposal to assess a rate rider is punitive to manufacturers that have
11 already invested in energy efficiency and demand side management activities and
12 is self-serving in that it will pad the earnings of the utility at the expense of
13 manufacturers.

14
15 I recommend that the Commission allow manufacturers to opt-out of the SCE&G
16 EE/DSM projects in the same manner as ordered in the Progress Energy docket
17 and as agreed to by Duke Energy in its recent rate case settlement. Manufacturers
18 should be allowed to opt-out of energy efficiency and demand side management
19 programs by submitting a letter to SCE&G stating that it has implemented or
20 plans to implement cost-effective EE/DSM measures.

21
22 **Q. DOES THIS COMPLETE YOUR TESTIMONY?**

23 **A.** Yes, it does.
24
25

APPENDIX A

Kevin W. O'Donnell, CFA
President
Nova Energy Consultants, Inc.
1350 SE Maynard Rd.
Suite 101
Cary, NC 27511

Education

I received a B.S. degree in Civil Engineering - Construction Option from North Carolina State University in May of 1982 and a Masters of Business Administration in Finance from Florida State University in August of 1984.

Professional Certification

I am a Chartered Financial Analyst (CFA) and a member of the Association of Investment Management and Research.

Work Experience

In September of 1984, I joined the Public Staff of the North Carolina Utilities Commission as a Public Utilities Engineer in the Natural Gas Division. In December of 1984, I transferred to the Public Staff's Economic Research Division and held the position of Public Utility Financial Analyst. In September of 1991, I joined Booth & Associates, Inc., a Raleigh, North Carolina, based electrical engineering firm, as a Senior Financial Analyst. I stayed in this position until June 1994, when I accepted employment as the Director of Retail Rates for the North Carolina Electric Membership Corporation. In January 1995, I formed Nova Utility Services, Inc., an energy consulting firm. In May of 1999, I changed the name of Nova Utility Services, Inc. to Nova Energy Consultants, Inc.

Along with my work with Nova Energy Consultants, Inc., I am also a senior financial analyst for MAKROD Investment Associates of Verona, NJ. MAKROD is a money management firm that specializes in portfolio management services for high wealth individuals and institutional investors.

Testimonies

North Carolina

I have testified before the North Carolina Utilities Commission in the following general rate case proceedings: Public Service Company of North Carolina, Inc. (Docket No. G-5, Sub 200, Sub 207, Sub 246, Sub 327, and Sub 386); Piedmont Natural Gas Company (Docket No. G-9, Sub 251 and Sub 278); General Telephone of the South (Docket No. P-19, Sub 207); North Carolina Power (Docket No. E-22, Sub 314); Piedmont Natural Gas Company (Docket No. E-7, Sub 487); Pennsylvania & Southern Gas Company (Docket No. G-3, Sub 186); and in several water company rate increase proceedings. I also submitted pre-filed testimony, and/or assisted in the settlement process, in Docket Nos. G-9, Sub 378, Sub 382, Sub 428 and Sub 461, which were general rate cases involving Piedmont Natural Gas Company; in Docket No. G-21, Sub 334, North Carolina Natural Gas' most recent general rate case; in Docket No. G-5, Sub 356, Public Service of North Carolina's 1995 general rate case; and in Docket No. G-39, Sub 0, Cardinal Extension Company's rate case. Furthermore, I testified in the 1995 fuel adjustment proceeding for Carolina Power & Light Company (Docket No. E-2, Sub 680) and submitted pre-filed testimony in Docket No. E-7, Sub 559, which was Duke Power's 1995 fuel adjustment proceeding. I also submitted pre-filed testimony and testified in Duke's 2001 fuel adjustment proceeding, which was Docket No. E-7, Sub 685.

Furthermore, I testified in Docket No. G-21, Sub 306 and 307, in which North Carolina Natural Gas Corporation petitioned the Commission to establish a natural gas expansion fund. I also submitted testimony in the Commission's 1998 study of natural gas transportation rates that was part of Docket No. G-5, Sub 386, which was the 1998

general rate case of Public Service Company of North Carolina. In September of 1999, I testified in Docket Nos. G-5, Sub 400 and G-43, which was the merger case of Public Service Company of North Carolina and SCANA Corp. I also submitted testimony and stood cross-examination in the holding company application of NUI Corporation, a utility holding company located in New Jersey, which was NCUC Docket No. G-3, Sub 224, as well as NUI's merger application with Virginia Gas Company, which was Docket No. G-3, Sub 232. I also submitted pre-filed testimony and stood cross-examination in Docket No. G-3, Sub 235, which involved a tariff change request by NUI Corporation. I testified in another holding company application in Docket No. E-2, Sub 753; G-21, Sub 387; and P-708, Sub 5 which was the holding company application of Carolina Power & Light. In June of 2001, I submitted testimony and stood cross-examination in Docket No. E-2, Sub 778, which was CP&L's application to transfer Certificates of Public Convenience and Necessity (CPCN) from two of the Company's generating units to its non-regulated sister company, Progress Energy Ventures. In November of 2001, I testified in Duke Energy's restructuring application, which was Docket No. E-7, Sub 694. In January 2002, I presented testimony in the merger application of Duke Energy Corp. and Westcoast Energy. In April of 2003, I submitted testimony in Dockets Nos. G-9, Sub 470, Sub 430, and E-2, Sub 825, which was the merger application of Piedmont Natural Gas and North Carolina Natural Gas. In May of 2003, I submitted testimony in the general rate case of Cardinal Pipeline Company, which was Docket No. G-39, Sub 4. In July 2003, I filed testimony in Docket No. E-2, Sub 833, which was CP&L's 2003 fuel case proceeding. I prepared pre-filed testimony and stood cross-examination in the merger application of Piedmont Natural Gas and Eastern North Carolina Natural Gas. In July of 2005, I prepared pre-filed testimony in Carolina Power & Light's fuel case in North Carolina. In August of 2005 I assisted in the settlement of Piedmont's 2005 general rate case. In June, 2006, I submitted rebuttal testimony in Docket No. E-100, Sub 103, which was the investigation of integrated resource planning (IRP) in North Carolina. Also in the month of June, 2006, I submitted testimony in Docket No. G-9, Sub 519, which was the application of Piedmont Natural Gas to change its tariffs and service regulations. In

August, 2006, I assisted in the settlement of the rate case of Public Service of North Carolina in Docket No. G-5, Sub 481. In December of 2006, I prepared direct testimony and stood cross-examination in Docket No. E-7, Sub 751, which was application of Duke Power to share net revenues from certain wholesale power transactions. In January, 2007, I submitted testimony in the application of Duke Energy in Docket No. E-7, Sub 790, which was in regard to the construction of two 800 MW coal fired generation units in Rutherford County, North Carolina. In June, 2008, I filed testimony in Duke Energy's Save-A-Watt energy efficiency filing. In August, 2009, I filed testimony in support of the application of Western Carolina University for an increase in rates and charges. In October, 2009, I assisted in the settlement of Duke Energy's general rate case proceeding.

South Carolina

In August of 2002, I submitted pre-filed testimony and stood cross-examination before the South Carolina Public Service Commission in Docket No. 2002-63-G, which was Piedmont's 2002 general rate case. In October of 2004, I submitted pre-filed testimony and stood cross-examination in the general rate case of South Carolina Electric & Gas. In March 2005, I prepared pre-filed testimony and assisted in the settlement involving the fuel application proceeding of South Carolina Electric & Gas. In April of 2005, I prepared pre-filed testimony and assisted in the settlement of Carolina Power & Light's fuel case in South Carolina. In March 2006, I assisted in the settlement involving the fuel application proceeding of South Carolina Electric & Gas. In November of 2007 I assisted in the settlement of the 2007 South Carolina Electric & Gas general rate case proceeding. In October, 2008, I submitted testimony in the 2008 South Carolina Electric & Gas base load review act proceeding. In November, 2009, I submitted testimony in Duke Energy's 2009 general rate case proceeding.

United States Congress

In May of 1996, I testified before the U.S. House of Representatives, Committee on Commerce and Subcommittee on Energy and Power concerning competition within the electric utility industry.

I have also worked with North Carolina and South Carolina municipalities in presenting comments to the Federal Energy Regulatory Commission regarding the opening of the wholesale power markets in the Carolinas.

Publications

I have also published the following articles: Municipal Aggregation: The Future is Today, *Public Utilities Fortnightly*, October 1, 1995; Small Town, Big Price Cuts, *Energy Buyers Guide*, January 1, 1997; and Worth the Wait, But Still at Risk, *Public Utilities Fortnightly*, May 1, 2000. All of these articles dealt with my firm's experience in working with small towns that purchase their power supplies in the open wholesale power markets.

APPENDIX B

SC CUSTOMER OPT OUT TEMPLATE

Progress Energy Carolinas, Inc.
CSC - CIGS Team
PO Box 1771
Raleigh, NC 27602

Dear Progress Energy:

The purpose of this letter is to notify Progress Energy Carolinas (PEC) of our decision to not participate in the annual cost recovery rider for PEC's Demand-Side Management (DSM) and Energy Efficiency (EE) Programs. At our own expense, we have already implemented or will be implementing alternative DSM/EE measures, in accordance with stated, quantifiable goals for demand-side management and energy efficiency.

Therefore, we are requesting that the following PEC accounts (or list attached) be excluded from charges associated with PEC's DSM/EE programs:

PEC Account Number(s):

_____	_____
_____	_____
_____	_____
_____	_____
_____	_____
_____	_____

We understand PEC will be informing the SC Public Service Commission of our decision to opt out these accounts.

Yours very truly,

Company Name: _____

Signed _____

Title: _____

Date: _____

APPENDIX C

COLUMBIA REGIONAL BUSINESS REPORT

Monday, January 04, 2010

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Study: Manufacturing remains a mainstay of S.C. economy

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Staff Report

Published Dec. 9, 2009

Despite the pressures of the recession and despite its status as an economic sector in transition, manufacturing continues to constitute the largest industry cluster in South Carolina, according to a new economic impact study by Miley Gallo and Associates LLC.



The data showed almost 5,200 manufacturing establishments in the state in 2008. That is 4.5% of all establishments, though the manufacturers paid more than 20% of all wages paid in South Carolina, and constituted more than 15% of all jobs.

"The benefits and economic impact of manufacturing in South Carolina are great — historically and today," Robert M. Hitt, chairman of the S.C. Manufacturers Alliance, wrote in the introduction to the new study, which his group commissioned. "Contrary to what we too often hear and see in the public dialogue, manufacturing still matters, and the growth potential for South Carolina's manufacturing sector is significant."

Some highlights of the study include:

Total direct and indirect impacts of manufacturing were \$141 billion per year. Direct impact was more than \$95

billion, and indirect impact was \$46 billion.

- Manufacturers pay 13% of all property taxes statewide. In some counties, the manufacturers' share is more than 50%. Calhoun County, for example, reaps 62% of property taxes from manufacturers.

Employment trends show a declining but important manufacturing base in several key areas of the state:

County	Total Employment	Manufacturing Employment	% of Total County Employment	County Average Wage	Per Capita Income
Greenville	224,240	28,619	12.8%	\$38,272	\$35,076
Spartanburg	111,644	23,788	21.3%	\$38,116	\$28,971
Anderson	55,968	11,196	20.0%	\$31,408	\$29,084
Charleston	203,699	10,689	5.2%	\$37,908	\$38,702
Richland	206,452	10,434	5.1%	\$39,156	\$34,434
Lexington	93,431	10,314	11.0%	\$32,708	\$34,744
York	73,928	8,649	11.7%	\$35,152	\$32,627
Sumter	34,690	6,229	18.0%	\$30,212	\$27,576
Greenwood	28,315	6,154	21.7%	\$34,632	\$27,297
Florence	59,653	6,133	10.3%	\$34,736	\$31,802

Manufacturing, however, has not grown at a pace with the rest of the economy, the data show. Although the gross state product for all industries increased 52% during the past decade, manufacturing grew by 6%.

For those still employed in manufacturing, wages remain among the highest in the state. The average manufacturing wage of \$46,192 is more than 27% above the statewide average, the report states.

"Six Sigma" Certified?

Direct labor income from manufacturing amounts to almost \$16.5 billion.

Adding new manufacturing will continue to be an important part of the state's economic development strategy, the study indicates.

The Miley Gallo study suggests that the addition of another auto parts maker with 200 employees would have a direct economic output of \$57.3 million and additional indirect economic impact of \$26.8 million.

"Manufacturing provides good jobs for our state's residents with wages that are substantially higher than nonmanufacturing jobs," said Hitt, who is also chief spokesman for BMW Manufacturing near Greer. "Manufacturing has a greater multiplier effect on the rest of our economy than any other industry sector. Also, manufacturing drives private-sector development and innovation — leading to advanced technologies and products that improve our quality of life.

"Manufacturing still matters in South Carolina," Hitt continued. "It will remain well into the future, but only if we recognize its value and promise and are willing to provide the competitive environment and tools necessary for manufacturers to flourish in today's fast-paced and ever-changing world.

"With all that manufacturing has to offer and its critical role in our economy, it is imperative that state leaders, policymakers, media, and the public understand its benefit and the impact of our collective decision-making and perceptions on its future here," Hitt said.

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Secret War On The Dollar

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CERTIFICATE OF SERVICE

The undersigned employee of Elliott & Elliott, P.A. does hereby certify that she has served below listed parties with a copy of the pleading(s) indicated below by mailing a copy of same to them in the United States mail, by regular mail, with sufficient postage affixed thereto and return address clearly marked on the date indicated below:

RE: South Carolina Electric & Gas Company Request for
Approval of Demand Side Management Plan Including a
Demand Side Management Rate Rider and Portfolio of
Energy Efficiency Programs

DOCKET NO.: 2009-261-E

PARTIES SERVED: Shannon Bowyer Hudson, Esquire
Office of Regulatory Staff
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Columbia, SC 29201

Catherine D. Taylor, Esquire
K. Chad Burgess, Esquire
South Carolina Electric & Gas
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Mail Code 130
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Damon E. Xenopoulos, Esquire
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PLEADING:

DIRECT TESTIMONY OF KEVIN W. O'DONNELL

January 7, 2010



Marcia L. Walters